

# Strategic Management in Education: A Conceptual Review of Teachers' Perceived Utilization of Teaching and Learning Materials in Mathematics Education in Ghana

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## ABSTRACT

Strategic management in education plays a critical role in optimizing teaching and learning materials (TLMs) to enhance educational outcomes. This study explores teachers' perceptions of TLMs in mathematics education within Ghana, emphasizing their availability, relevance, and utilization. It highlights the intersection between resource management and strategic planning, offering insights into how TLMs can be leveraged to improve instructional quality and student engagement. The purpose of this study is to examine these perceptions, identify systemic challenges, and propose strategies for aligning TLM usage with educational objectives. A systematic literature review was employed to synthesize existing research, uncovering themes related to resource disparities, teacher training gaps, and the role of TLMs in shaping educational practices. Findings emphasize the need for equitable resource distribution, teacher capacity building, and collaborative efforts to integrate TLMs effectively. This study underscores the potential of strategic management to transform mathematics education, providing actionable recommendations for policymakers, educators, and stakeholders.

**Keywords:** strategic management in education, teaching and learning materials (tlms), mathematics education, teacher perceptions, resource optimization, educational planning in Ghana

## INTRODUCTION

Strategic management in education has emerged as a crucial framework for optimizing resources and enhancing teaching and learning outcomes. Teaching and learning materials (TLMs), considered strategic assets, play a pivotal role in fostering effective instruction and improving student engagement. In mathematics education, TLMs support conceptual understanding, facilitate problem-solving skills, and encourage active participation in learning. Globally, education systems that strategically integrate TLMs into teaching practices have demonstrated significant improvements in student outcomes (Ali, 2021; Brantuo et al., 2023). These findings underscore the importance of aligning resource planning with educational objectives to address disparities and maximize impact (Fokuo et al., 2022).

In Ghana, mathematics education is fundamental to achieving national development goals, equipping students with critical thinking and analytical skills necessary for STEM careers. However, the effective utilization of TLMs faces several challenges. Resource shortages, particularly in rural and underfunded schools, limit access to essential materials such as textbooks, manipulatives, and digital tools (Polikoff, 2015; Eunice, 2024). These shortages disproportionately affect marginalized communities, exacerbating educational inequalities and undermining teaching efficacy. Furthermore, systemic inefficiencies in resource distribution hinder the equitable allocation of TLMs across schools (Akon-Yamga et al., 2024; Atteh, 2023).

The challenges extend beyond resource availability to include deficiencies in teacher training and curriculum design. Many teachers lack the pedagogical skills necessary to effectively incorporate TLMs into their lessons, resulting in underutilization or reliance on outdated methodologies (Ali, 2021; Brantuo et al., 2023). Additionally, the rigid, examination-driven curriculum prioritizes rote learning over practical application,

diminishing the potential of TLMs to make mathematics engaging and relevant for students (Fokuo et al., 2022). This disconnect between curriculum intent and classroom practice further complicates efforts to improve mathematics outcomes.

Addressing these systemic issues requires a strategic and collaborative approach. Teacher training programs must prioritize skill development in resource utilization, enabling educators to integrate TLMs effectively into their teaching. Equitable resource distribution policies should ensure that schools, especially in rural areas, have access to high-quality and contextually relevant materials. Moreover, curriculum reforms emphasizing problem-solving, inquiry-based learning, and culturally aligned content can enhance the relevance and impact of TLMs in mathematics education (Polikoff, 2015; Akon-Yamga et al., 2024). By situating TLMs within a strategic management framework, stakeholders can create a supportive environment that advances educational equity and outcomes in Ghana.

Despite the recognized importance of TLMs, their strategic integration into educational planning in Ghana remains limited. Teachers often encounter barriers such as insufficient resources, irrelevant materials, and lack of training on effective utilization. These challenges result in disparities in perceptions regarding the relevance and effectiveness of TLMs, particularly in mathematics education. Understanding these perceptions is crucial for addressing resource gaps and aligning TLM utilization with strategic educational goals.

This study aims to examine teachers' perceptions of the availability, relevance, and effectiveness of TLMs in mathematics education in Ghana. It seeks to explore how these perceptions influence strategic management practices in educational resource allocation, teacher training, and curriculum development. By addressing these issues, the study intends to provide actionable insights for policymakers, educators, and curriculum developers to enhance the effectiveness of TLMs in improving mathematics education outcomes.

This research contributes to the field of strategic management in education by highlighting the role of TLMs as essential resources for enhancing teaching and learning. It offers practical insights into addressing systemic challenges in resource allocation and teacher training, providing a foundation for curriculum reforms that align with local educational needs. Additionally, the findings aim to inform policies that ensure equitable distribution and effective use of TLMs, ultimately improving student engagement and achievement in mathematics education.

The study employs a systematic literature review methodology, focusing on peer-reviewed studies from Ghana and the broader African context. This approach enables a comprehensive analysis of existing research, identifying recurring themes, challenges, and opportunities for strategic management in mathematics education. Through this lens, the study synthesizes evidence to propose actionable strategies for optimizing TLM utilization in Ghanaian schools.

## Theoretical Framework

Strategic Resource Management Theory emphasizes the role of resources as essential assets in achieving organizational objectives. In the context of education, teaching and learning materials (TLMs) are viewed as critical resources that require strategic allocation and effective utilization to enhance teaching outcomes and student performance. This theory underscores the importance of aligning resource distribution with institutional goals, ensuring equity and efficiency. For instance, in Ghana, the lack of strategic management in TLM allocation has led to disparities between urban and rural schools, limiting the potential of TLMs to support effective teaching (Ali, 2021). Additionally, strategic resource planning can help address systemic inefficiencies, ensuring that TLMs are not only available but also relevant and practical for classroom use (Akon-Yamga et al., 2024). Such an approach fosters a structured framework for optimizing resource use and improving educational outcomes (Brantuo et al., 2023).

Attribution Theory examines how individuals interpret success or failure by attributing it to internal or external factors. Teachers' perceptions of TLM effectiveness are often influenced by their attributions regarding classroom challenges and achievements. For instance, educators in resource-constrained settings may attribute poor student performance to the inadequacy of TLMs, thereby reinforcing negative attitudes and diminishing

their teaching efficacy (Eunice, 2024). Conversely, when teachers perceive TLMs as accessible and impactful, their confidence and motivation increase, leading to improved instructional practices (Polikoff, 2015). This theory provides a psychological lens for understanding how teachers' beliefs about TLMs influence their utilization, emphasizing the need for systemic interventions to foster positive attributions (Atteh, 2023).

Expectancy-Value Theory focuses on the motivational dimensions of behavior, particularly the roles of perceived value and expected outcomes in shaping engagement. Teachers who recognize the value of TLMs in simplifying abstract mathematical concepts and enhancing student learning are more likely to utilize these resources effectively. For example, the integration of culturally relevant and context-specific materials has been shown to increase teachers' perceived value of TLMs, encouraging their consistent use (Brantuo et al., 2023). Moreover, professional development programs that enhance teachers' skills and confidence in TLM application can reinforce their expectations for positive outcomes, further motivating their engagement (Fokuo et al., 2022). This theory highlights the critical role of training and resource alignment in promoting the strategic use of TLMs (Akon-Yamga et al., 2024).

*Integration of Frameworks:* Integrating Strategic Resource Management, Attribution, and Expectancy-Value Theories offers a comprehensive perspective for analyzing the utilization of TLMs in mathematics education. While Strategic Resource Management provides a structural approach to optimizing resource allocation, Attribution and Expectancy-Value Theories address the psychological and motivational dimensions of resource utilization. Together, these frameworks enable a holistic understanding of the systemic, cognitive, and practical factors influencing TLM effectiveness in Ghanaian schools. This integrated approach informs actionable strategies for addressing resource gaps, enhancing teacher training, and aligning curriculum design with educational goals (Ali, 2021; Polikoff, 2015).

## LITERATURE REVIEW

*Global Perspectives on Strategic Management in Education:* Strategic management in education emphasizes the efficient allocation and utilization of resources to improve teaching and learning outcomes. Globally, countries with well-established education systems provide compelling examples of how TLMs can be integrated into strategic frameworks to enhance educational practices. Finland, for instance, prioritizes equity in its education policies by ensuring that all schools receive adequate and contextually relevant TLMs. These resources are tailored to support innovative teaching practices, enabling teachers to meet diverse learning needs effectively. Such measures not only improve educational outcomes but also contribute to reducing disparities between schools in different socioeconomic regions (Ali, 2021).

South Korea has similarly demonstrated the value of technology-driven solutions in strategic education management. By embedding adaptive learning tools and interactive digital resources into its curriculum, South Korea ensures that students remain engaged and that teachers have the support they need to facilitate dynamic learning experiences. These efforts align instructional practices with national education objectives, demonstrating the importance of integrating modern TLMs with strategic resource planning (Brantuo et al., 2023).

In developing countries, the implementation of strategic management principles often encounters systemic barriers such as inadequate funding and infrastructure deficits. However, countries like Rwanda and Kenya provide successful models of adaptation. Rwanda's decentralized resource allocation strategy allows schools greater autonomy in managing their educational materials, fostering accountability and context-specific solutions. Kenya, on the other hand, has leveraged partnerships with non-governmental organizations to address resource shortages and improve access to high-quality TLMs, particularly in rural areas (Fokuo et al., 2022).

These examples highlight the transformative potential of strategic management in addressing disparities and optimizing resource use, even in resource-constrained settings. They illustrate that with innovative policies and partnerships, systemic challenges can be mitigated, enabling education systems to leverage TLMs effectively and sustainably (Polikoff, 2015).

*TLM Utilization in Mathematics Education:* Teaching and learning materials (TLMs) play a central role in mathematics education, transforming abstract concepts into tangible experiences that enhance student understanding and engagement. Tools such as manipulatives, visual aids, and digital applications are widely recognized for their ability to facilitate deeper learning by making mathematical concepts relatable and accessible. These resources enable teachers to adopt differentiated instructional strategies, catering to diverse learning needs and improving foundational mathematical competencies across varying student groups (Eunice, 2024).

The integration of TLMs into mathematics instruction is particularly important for addressing common challenges, such as students' difficulty in grasping abstract or complex topics. Visual aids and hands-on tools provide concrete examples that help bridge the gap between theory and application, fostering stronger conceptual understanding. Moreover, digital tools, including interactive applications and virtual simulations, offer opportunities for personalized learning, allowing students to progress at their own pace while reinforcing classroom instruction (Ali, 2021).

Despite their potential, the utilization of TLMs in Ghanaian mathematics classrooms faces significant barriers. Rural schools are disproportionately affected, with many lacking access to basic resources such as textbooks, geometry sets, and teaching aids. This scarcity limits the ability of teachers to deliver engaging and effective lessons, placing students in these regions at a distinct disadvantage (Brantuo et al., 2023). Urban schools, while generally better resourced, encounter challenges related to the integration of digital tools due to limited infrastructure and insufficient technical training for teachers (Polikoff, 2015).

The disparity in resource availability between urban and rural areas underscores the need for targeted interventions to improve the accessibility and effectiveness of TLMs. Addressing these gaps requires not only increased investment in resource provision but also alignment with curricular objectives to ensure that materials support competency-based learning. Capacity-building initiatives, including professional development for teachers, are essential for enhancing the practical use of TLMs, thereby maximizing their impact on student outcomes (Fokuo et al., 2022).

*Teachers' Perceptions of Educational Resources:* Teachers' perceptions of teaching and learning materials (TLMs) significantly influence their utilization and effectiveness in the classroom. Educators who view TLMs as valuable tools for enhancing instruction are more likely to incorporate them into their teaching practices. Such perceptions are shaped by several factors, including the availability, quality, and alignment of TLMs with curricular objectives. Teachers who perceive TLMs as relevant and sufficient are more confident in their ability to deliver engaging lessons, thereby improving instructional quality and student outcomes (Akon-Yamga et al., 2024).

Training plays a pivotal role in shaping teachers' perceptions of TLMs. Professional development programs that emphasize the practical integration of TLMs into lesson plans help build teachers' confidence and competence. Educators who receive ongoing training are better equipped to use these materials creatively, fostering a dynamic and interactive classroom environment. Conversely, teachers who lack access to such training often struggle to recognize the potential of TLMs, leading to underutilization or reliance on traditional methods of instruction (Eunice, 2024).

Socioeconomic and cultural contexts also influence how teachers perceive and utilize TLMs. In Ghana, disparities between urban and rural schools are a critical factor. Urban educators, who generally have access to more resources, are more likely to perceive TLMs as adequate for meeting their instructional needs. In contrast, rural teachers often cite the inadequacy of available materials as a significant barrier to effective teaching. These disparities highlight the importance of addressing resource inequities to ensure that all educators have the tools they need to succeed (Ali, 2021).

Cultural attitudes toward mathematics further shape teachers' perceptions and their approach to TLM utilization. In many Ghanaian communities, mathematics is regarded as a challenging subject, a perception that influences both teaching and learning experiences. Teachers in such contexts may prioritize rote memorization over interactive methods, reducing the potential impact of TLMs on student engagement and understanding. To



overcome these challenges, systemic efforts are needed to enhance teacher training, provide equitable access to resources, and foster positive attitudes toward mathematics education (Brantuo et al., 2023).

*Challenges in Resource Allocation and Utilization:* Resource allocation in Ghanaian education is marked by systemic challenges that hinder the equitable distribution and effective utilization of teaching and learning materials (TLMs). Funding shortages are a significant barrier, limiting the ability of schools, particularly in rural areas, to acquire and maintain essential educational resources. Bureaucratic inefficiencies further exacerbate these issues, with delays and inconsistencies in resource distribution leaving many schools under-resourced and unable to meet their instructional needs (Fokuo et al., 2022).

Urban-rural disparities remain a persistent challenge in resource allocation. Urban schools typically have better access to TLMs, including modern digital tools, due to their proximity to resource distribution centers and higher funding levels. Conversely, rural schools often face acute shortages of basic materials such as textbooks, manipulatives, and visual aids, which restrict teachers' ability to deliver effective instruction. This inequity in resource availability contributes to significant differences in educational outcomes between urban and rural students, further entrenching systemic inequalities (Brantuo et al., 2023).

The gap between resource availability and practical utility in classrooms is another critical issue. Even when TLMs are provided, their impact is often limited by a lack of teacher training on how to integrate them into effective teaching practices. Educators who are not equipped with the skills to use TLMs effectively may resort to traditional lecture-based methods, negating the potential benefits of these resources. This highlights the importance of capacity-building initiatives to empower teachers with the knowledge and skills required to maximize the value of TLMs in their instruction (Polikoff, 2015).

Examination-driven curricula present an additional challenge, as they prioritize rote memorization and test preparation over innovative teaching strategies. This approach reduces the perceived relevance of TLMs, which are often designed to foster critical thinking and conceptual understanding. As a result, many teachers view TLMs as supplementary rather than essential tools, limiting their integration into everyday classroom practices (Akon-Yamga et al., 2024).

Addressing these challenges requires a multifaceted approach. Increased funding is essential to ensure the availability of high-quality TLMs across all regions. Policy reforms should focus on creating transparent and efficient resource allocation mechanisms that prioritize underserved areas. Capacity-building initiatives, including professional development for teachers and the integration of competency-based curricula, can further enhance the utility of TLMs. By adopting these strategies, Ghana's education system can overcome systemic barriers and improve mathematics education outcomes for all students (Ali, 2021; Brantuo et al., 2023).

## FINDINGS AND DISCUSSION

*Recurring Themes from the Literature:* The review identifies key themes surrounding teachers' perceptions of the availability and adequacy of teaching and learning materials (TLMs) in Ghanaian mathematics education. Teachers frequently highlight significant gaps in TLM provision, particularly in rural schools, where basic resources like textbooks, manipulatives, and digital tools are often unavailable or insufficient (Ali, 2021). These deficiencies are perceived to directly impede the delivery of effective instruction, as teachers lack the essential tools to illustrate complex mathematical concepts or facilitate hands-on learning (Akon-Yamga et al., 2024).

Additionally, the perceived inadequacy of TLMs is associated with a loss of confidence among teachers, who often attribute students' struggles with mathematics to resource deficits rather than pedagogical challenges. This attribution can perpetuate a cycle of low engagement and reduced instructional innovation, as educators may feel constrained by the lack of adequate materials (Brantuo et al., 2023). Conversely, where TLMs are perceived as adequate and relevant, teachers are more likely to adopt innovative methods and actively engage students, leading to improved learning outcomes. These findings underscore the critical need to ensure the availability of high-quality, contextually relevant TLMs across all regions to empower educators and enhance instructional practices (Polikoff, 2015).

*Specific Patterns in the Ghanaian Context:* Distinct regional and socioeconomic disparities in TLM access are evident in Ghana's educational landscape. Urban schools often enjoy relatively better access to modern educational resources, including digital tools and interactive learning materials, compared to their rural counterparts (Fokuo et al., 2022). This urban-rural divide exacerbates existing educational inequalities, limiting opportunities for students in underserved areas to develop critical mathematical skills. For instance, teachers in urban schools frequently report higher levels of satisfaction with TLM availability, enabling them to implement more interactive and engaging teaching strategies. In contrast, rural educators struggle with resource shortages, which constrain their ability to deliver effective instruction (Akon-Yamga et al., 2024).

Teacher training and preparedness to utilize TLMs effectively also vary widely across regions. Educators in resource-rich areas often benefit from professional development programs that equip them with the skills to integrate TLMs into their teaching. However, teachers in rural or underfunded schools frequently lack such opportunities, resulting in inconsistent utilization and diminished effectiveness of available resources (Eunice, 2024). Moreover, systemic challenges such as outdated curricula and a focus on rote learning further hinder the integration of TLMs, reducing their impact on student engagement and performance (Atteh, 2023).

Cultural attitudes toward mathematics also play a role in shaping TLM perceptions and usage. In many Ghanaian communities, mathematics is perceived as a difficult and abstract subject, which influences how teachers and students approach the subject. These cultural perceptions, combined with systemic barriers, highlight the need for comprehensive strategies to address both resource and attitudinal challenges in mathematics education (Brantuo et al., 2023).

*Strategic Management Insights:* The findings emphasize the critical role of strategic management in addressing the challenges associated with TLM utilization in Ghanaian mathematics education. Teachers' perceptions of TLM adequacy provide valuable insights into resource allocation, underscoring the need for targeted and equitable distribution strategies. For example, incorporating teacher feedback into the planning and distribution process can ensure that TLMs meet specific instructional needs and are aligned with curricular goals (Brantuo et al., 2023). Additionally, monitoring and evaluating TLM usage through data-driven approaches can improve resource optimization, ensuring that investments yield measurable improvements in teaching and learning outcomes (Fokuo et al., 2022).

Curriculum reform is another essential component of strategic management in education. Shifting from traditional, exam-focused curricula to competency-based models can create a more supportive environment for TLM integration. Such reforms would emphasize critical thinking, problem-solving, and real-world applications of mathematics, making TLMs more relevant and impactful in the classroom (Akon-Yamga et al., 2024).

Collaborative efforts among policymakers, educators, and community stakeholders are necessary to address systemic inequities and improve resource management. Strategic partnerships, such as those between schools and private-sector organizations, can facilitate the development and distribution of high-quality TLMs tailored to local contexts (Polikoff, 2015). By adopting a holistic approach that combines resource optimization, teacher training, and curricular alignment, strategic management can transform the educational landscape and enhance mathematics education outcomes in Ghana.

## **Implications for Policy and Practice**

*Policy Recommendations:* Equitable distribution of teaching and learning materials (TLMs) across schools and regions is critical for addressing disparities in resource availability. Policies must establish frameworks that prioritize under-resourced schools, particularly in rural and socioeconomically disadvantaged areas. These frameworks should be guided by a comprehensive needs assessment to ensure resources are allocated based on specific gaps in teaching materials and infrastructure. National and regional education authorities should implement monitoring systems to track the distribution and utilization of TLMs, ensuring accountability and equitable access.

Aligning TLMs with curriculum standards and local contexts is equally essential. Policymakers must ensure that materials are not only pedagogically sound but also culturally relevant and engaging. This alignment involves revising curricula to integrate TLMs seamlessly into instructional practices, with a focus on promoting critical thinking and real-world problem-solving skills. Additionally, education policies should encourage the development of digital resources and interactive tools, bridging traditional and modern teaching approaches to cater to diverse learning needs. These strategies will enhance the effectiveness of TLMs and improve mathematics education outcomes nationwide.

*Practical Applications:* Developing robust teacher training programs is essential to enhancing the effective use of teaching and learning materials (TLMs) in classrooms. These programs should focus on equipping teachers with a diverse range of strategies to integrate TLMs into lesson planning and delivery. Training must incorporate practical, hands-on workshops where educators can explore real-world applications of TLMs, observe model lessons, and engage in peer-to-peer learning. This interactive approach fosters a deeper understanding of how TLMs can transform abstract mathematical concepts into accessible and engaging content. Additionally, ongoing professional development opportunities should be embedded into the education system, ensuring that teachers remain updated on best practices and emerging resources. Particular emphasis should be placed on rural and underserved schools, where limited access to resources often correlates with limited teacher preparedness. By addressing these disparities, training programs can empower educators to make the most of available materials, regardless of regional or socioeconomic challenges.

Strategic partnerships with stakeholders represent another critical pathway for improving TLM availability and relevance. Collaborations with private-sector organizations can provide access to funding and expertise, supporting the design and production of high-quality materials tailored to the needs of Ghanaian classrooms. For example, partnerships with technology firms could lead to the development of digital TLMs, such as interactive learning platforms and mobile applications, which can complement traditional resources. Non-governmental organizations and international development agencies can also play a significant role in bridging resource gaps through targeted initiatives, such as donations of materials, capacity-building programs, and infrastructure support.

Community engagement is vital for ensuring the contextual relevance of TLMs. Local stakeholders, including parents, community leaders, and students, should be involved in the development and selection of TLMs to ensure that resources align with cultural norms and local educational needs. Community-driven approaches not only foster a sense of ownership but also increase the likelihood of sustained utilization and maintenance of resources. Establishing resource-sharing networks within and between communities can further optimize the use of TLMs, particularly in resource-constrained areas.

To support these initiatives, schools and educational authorities must create mechanisms for monitoring and evaluating the impact of TLM utilization. Feedback systems that capture insights from teachers and students can inform continuous improvements in resource design and training methodologies. By integrating these practical applications into a cohesive strategy, Ghana's education system can address systemic challenges, empower educators, and enhance student outcomes in mathematics. These measures provide a sustainable foundation for long-term improvements in teaching and learning practices.

## CONCLUSION

This review underscores the critical role of teaching and learning materials (TLMs) in mathematics education and their strategic importance in enhancing instructional quality and student outcomes. Teachers' perceptions of TLMs reveal significant gaps in resource availability, particularly in rural and underserved areas, where resource shortages exacerbate educational inequalities. The variability in teacher training further compounds these challenges, limiting the effective utilization of TLMs in many classrooms. Despite these issues, the findings highlight the transformative potential of optimizing TLM usage through strategic management practices. When adequately supplied and contextually relevant, TLMs serve as powerful tools for fostering student engagement, improving conceptual understanding, and promoting equitable educational outcomes.

Future research should focus on longitudinal studies to assess the impact of improved TLM strategies on student performance over time. Such studies would provide valuable insights into the long-term benefits of resource optimization and strategic planning in education. Additionally, exploring innovative approaches to resource management, including digital and community-driven solutions, could inform more sustainable and inclusive practices. Research should also investigate how culturally aligned TLMs influence teaching efficacy and learning outcomes in diverse educational contexts.

Addressing the challenges identified in this review requires a concerted effort from policymakers, educators, and stakeholders. The adoption of strategic management practices in educational resource planning is imperative to bridge resource gaps and ensure equitable access to TLMs. Collaborative efforts among government agencies, private-sector organizations, and community leaders are essential for fostering innovation and resilience in resource utilization. By integrating these strategies into national education frameworks, stakeholders can empower teachers, enhance student learning experiences, and build a more inclusive and effective education system in Ghana.

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